



cooperative
governance

Department:
Cooperative Governance
REPUBLIC OF SOUTH AFRICA

UPDATE ON THE DISTRICT DEVELOPMENT MODEL IMPLEMENTATION

DDM STEERCOM

18 June 2021

PURPOSE OF THE PRESENTATION

The aim of the presentation is to provide latest update on the implementation of the District Development Model covering the following areas:

- Progress on the development of the One Plans (Pilot sites, rest of Districts and tracking tool)
- District Champions visits.
- Partnerships.
- Municipal Infrastructure delivery support through the DDM.
- Approach to engaging the 10 poorest Districts.
- Role of Traditional Leaders in the DDM roll out.

IMPLEMENTATION TOOLS:

- ① **DDM Implementation Framework** outlining key aspects for institutionalization of DDM concluded; (Cogta, NT, DPME and DALRRD)
- ② **Guidelines** for the development of One Plans have been developed;
- ③ **Circular on the implementation** of the DDM has been issued to provinces and municipalities;
- ④ Guidelines and reporting template for DDM Political Champions developed;
- ⑤ **Draft Section 47(1)(b) Regulations Framework for the Intergovernmental Relations Framework Act (IGRFA) developed and circulated** for discussion;
- ⑥ **IDP Guidelines and Circular** aimed to link with the One Plan has been developed; and
- ⑦ **Ongoing support and guidance** on how to mainstream DDM national and provincial sector departments provided.

Pilot Sites - One Plan progress

- **OR Tambo District**
- **Ethekwini Metro**
- **Waterberg District**

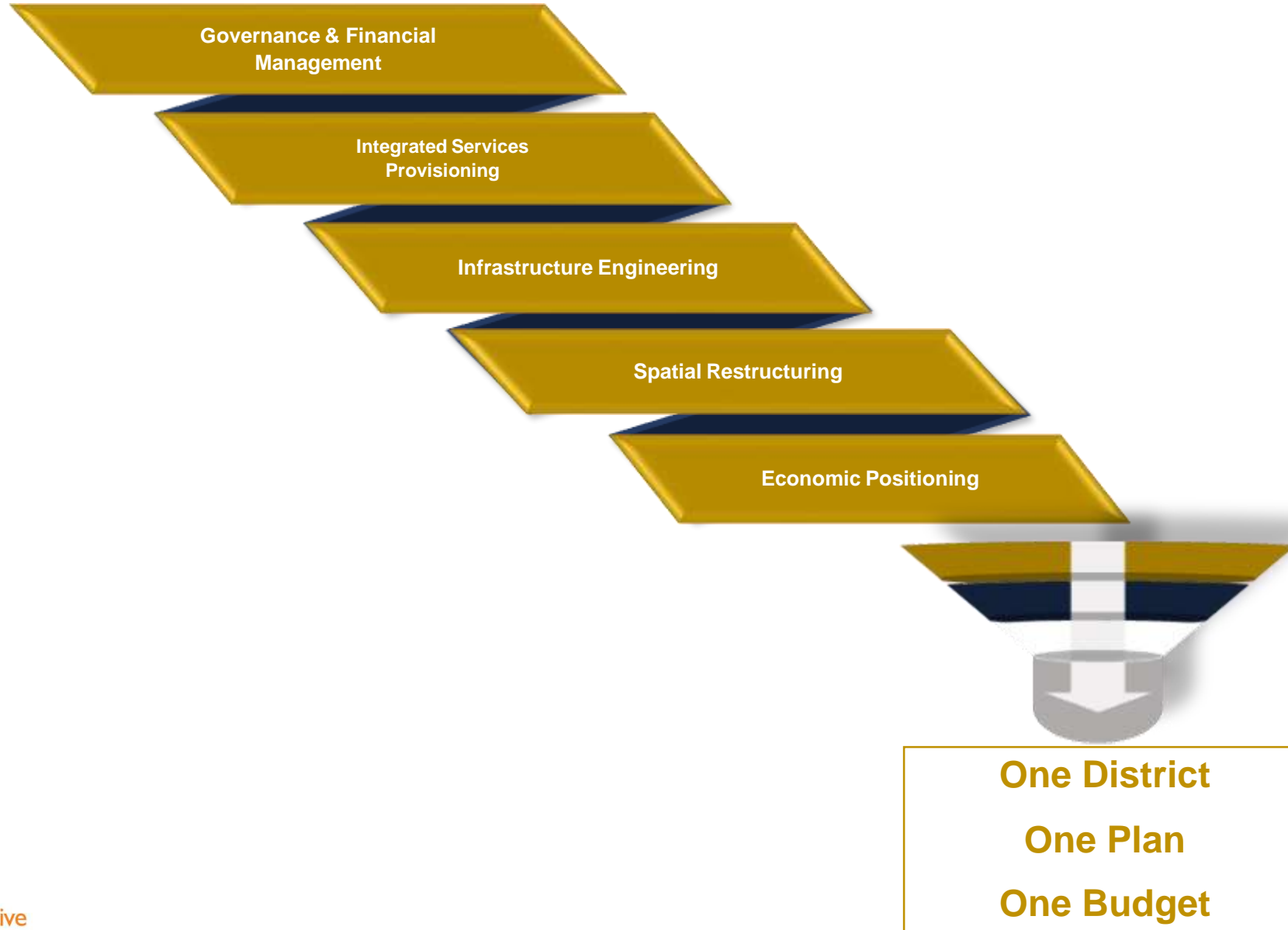
- Profiles developed
- Diagnostic studies completed
- Economic Recovery Plans completed
- Catalytic projects identified
- Draft One Plan developed
- National and Provincial Sector budget and contributions still outstanding
- Next two months municipalities finalise public consultations on IDPs, National and Provincial Sector engagements on their One Plans commitments
- Final One Plans concluded
- Alignment with new five - year IDP's term priorities after LG elections

Approach to the rest of the 49 District One Plan

- Guidelines developed and distributed to Provinces and Municipalities
 - Few key economic infrastructure projects that require unblocking actions.
 - **Key catalytic** projects that are aimed at stimulating and diversifying the economy.
 - Short term service delivery improvement actions.
- Immediate LG stabilization and institutional strengthening actions.
- National and Provincial Sector budget and contributions still outstanding
- Next two months municipalities finalise public consultations on IDPs, National and Provincial Sector engagements on their One Plans commitments
- Final One Plans concluded
- Alignment with new five - year IDP's term priorities after LG elections

Province Total	Draft One Plans developed	Outstanding One Plans	Challenges
Mpumalanga Mr Sam Ngobeni	3	0	Done - Districts engaging in an approval process at both technical and political levels prior to submission to DCoG
Northern Cape Ms Sylvia Gelderblom	5	0	Submitted
Limpopo Mr Mmapaka Tau	5	0	Submitted
Western Cape Dr Kevin Naidoo	4	2	Urgent meeting held with HOD Thursday 08 April 2021
Eastern Cape Pontsho Rafedile and Nkhensani Makhondo	2	6	Process still underway
Gauteng Mr Clive Maduna	0	5	Process started late due to provincial approach
Free State Ms Pati Kgomo	3	2	Use of consultants in Thabo Mofutsanyana and political challenges in Fezile Dabi
North West Mr Manyedi Nkashe	4	0	Done not yet submitted
KZN Mr Tebogo Motlashuping	2	9	Province meeting on Friday to finalise the submission
Total	28	24	

AREAS OF FOCUS IN THE DELIVERY OF DISTRICT ONE PLANS



DEVELOPMENT OF LONG-TERM ONE PLANS

Outline of process



Current profile & trends

- Demographic analysis
- Economic analysis
- Spatial analysis
- Infrastructure analysis
- Service delivery analysis
- Governance & mgt analysis

Trends assessed & localised

- Global (SDGs), continental (Agenda 2063) & national (NDP/ NSDF) policy context
- Urbanisation impact
- Inequality trends
- Climate change scenarios
- Technology (smart cities)

Outline vision & outcomes

- Future demographics (Pop & HHs), well-being, HD & QoL
- Future & nature of economy
- Desired spatial form (settlements, nodes, linkages, precincts, land dev)
- Infrastructure investment, maintenance & financing
- Integrated service delivery model

Strategies & Actions (S/M/L)

- Economic positioning (projects & actions)
- Spatial transformation
- Infrastructure (projects & actions)
- Service provisioning
- Governance arrangements for integrated planning, budgeting & delivery

Implementation Plan (How)

- IG compact performance matrix with responsibilities, timeframes, resourcing & funding strategies.
- Identify immediate service delivery actions & catalytic activities to unlock development
- 5-Yr targets linked to LG electoral cycles

ONE PLAN DEVELOPMENT PROCESS – GUIDING PRINCIPLES

- ① The formulation of the One Plan has to happen through a series of collaborative and deep **Intergovernmental planning sessions** reflecting on research, evidence, solution and innovation-oriented dialogues based on each district/metro's own dynamics, challenges and opportunities.
- ② It is not about ticking boxes and being driven by compliance but rather **re-imagining a preferred future** and identifying the strategies and interventions that will enable change and impact.
- ③ The development of the One Plans **should follow all the stages** outlined in the One Plan process and content guidelines as this is critical in ensuring credibility of the final One Plan.

NATIONAL AND PROVINCIAL SECTOR DEPARTMENTS

- Allocate dedicated senior officials to participate in the One plan development process for each district and metro space and contribute towards the shaping of the One Plans as cohesive national government response.
- Participate in the intergovernmental planning sessions and provide sectoral perspectives on the status as well as commitments and key projects that will contribute to the achievement of the desired future and outcomes agreed upon in each district/ metro.
- Ensure that the implementation commitments in each district and metro spaces are incorporated and inform the strategic plans and Annual Performance Plans in line with the Government Planning cycle.

ONE PLAN DEVELOPMENT PROCESS – KEY MILESTONES

NO.	MILESTONES	TIMELINES
1.	Establishment and confirmation of District/Metro DDM Technical and Political structures and teams	26 April – 30 April 2021
2.	Development of the One Plan diagnostic report	01 May – 15 May 2021
3.	Development of the Vision and Development strategies	16 May 2021 – 31 May 2021
4.	Development of Implementation Commitments and drafting of the One Plan	01 June – 13 June 2021
5.	Publishing of draft one plan for public comment	14 June – 25 June 2021
6.	Submission of final one plan	26 June – 30 June 2021

SUBMISSION OF SECTOR PROJECTS BY SECTOR DEPARTMENTS

- In September 2019, through a letter signed by the DG, sector departments were requested to submit their sector projects for the 44 districts and 8 metros that they planned to implement in the metro and district spaces for the 2019/2020 FY.
- Subsequently, in March 2020 another letter was issued to DGs of sector departments requesting them to submit their sector projects and commitments for 2020/21-2022/23 MTREF period.
- The information indicated in the next slide indicates the project information received by DCOG from the various sector departments.

SUBMISSION OF SECTOR PROJECTS BY SECTOR DEPARTMENTS

No.	Department	2019/20 Projects	2020/21 Projects	2021/22 Projects
1	Environment, Forestry & Fisheries	Submitted	Submitted	Submitted
2	Public Enterprise: Eskom projects	Submitted	Submitted	Submitted
3	Agriculture, Land Reform & Rural Development	Submitted	Submitted	New project info submitted but timeline not indicated
4	Basic Education	Submitted	Not submitted	Not submitted
5	Transport	Submitted	Not submitted	Not submitted
6	Tourism	Submitted	Submitted	Not submitted
7	South African Police Services	Not submitted	Submitted	Submitted
8	Science & Innovation	Submitted	Not submitted	Not submitted
9	Home Affairs	Submitted	Not submitted	Not submitted
10	Small Business Development	Submitted	Submitted	Submitted
11	Water & Sanitation	Submitted	Not submitted	Not submitted
12	Human Settlement	Submitted	Not submitted	Not submitted
13	Sports, Arts & Culture	Submitted	Not submitted	Not submitted
14	Higher Education & Training	Submitted	New project info submitted but timeline not indicated	New project info submitted but timeline not indicated

SUBMISSION OF SECTOR PROJECTS BY SECTOR DEPARTMENTS

No.	Department	2019/20 Projects	2020/21 Projects	2021/22 Projects
15	Planning, Monitoring & Evaluation	Responded that they have no projects		
16	Civilian Secretariat for Police Service	Responded that they have no projects		
17	Trade & Industry	Not submitted	Not submitted	Not submitted
18	Public Works & Infrastructure	Not submitted	Not submitted	Not submitted
19	Telecommunications and Postal Services	Not submitted	Submitted	Submitted
20	Mineral Resources	Not submitted	Not submitted	Not submitted
21	Energy	Not submitted	Not submitted	Not submitted
22	Health	Not submitted	Not submitted	Not submitted
23	Social Development	Not submitted	Not submitted	Not submitted
24	Employment & Labour	Not submitted	Not submitted	Not submitted
25	Justice & Correctional Services	Not submitted	Not submitted	Not submitted
26	Public Service & Administration	Not submitted	Not submitted	Not submitted

ROLES AND RESPONSIBILITIES OF THE POLITICAL CHAMPIONS

- Provide political oversight and support to improve cooperation and collaboration across the three spheres of governance to implement the DDM.
- Provide strategic guidance for the development and implementation of the One Plan.
- Contribute towards the institutional stabilisation of the allocated district and the reprioritisation process that seek to respond to urgent institutional and governance gaps, and development priorities outlined in the specific district profile.
- Facilitate the District wide adoption of the One Plan through the various IGR structures, including its sign off and implementation.
- Work with sector departmental Ministries and provide support to unblock and bring to the surface any issues that may hinder progress in the implementation of the District Development Model.
- Provide oversight on the roll out of COVID-19 Relief funds.
- Raise, address and respond to urgent COVID-19, Vaccination roll out in the district with relevant structure.
- Promote transparency and accountability on the implementation of the DDM.

POLITICAL CHAMPIONS REPORTING

In June 2021, the Minister for COGTA sent out a letter to ALL DDM Political Champions, requesting them to duly submit updated visit reports they undertook to their respective allocated DDM Districts and Metros. The primary purpose of the request was to compile a report that was comprehensive in capturing the key developmental and intergovernmental outcomes, in particular challenges and blockages, of each visit so to inform what critical actions and responses could be formulated where the need arose. **In total 45 reports** were received as at 08 June 2021 **BUT** an indication that 49 visits took place was confirmed to COGTA

All the submitted reports highlighted matters relating to COVID-19, GBVF as per the original reporting template issued by COGTA. This is because most of the visits were in 2020 when the reporting template were still in use. **Only 19 of the submitted reports** conformed to the May 2021 revised reporting template. This can be attributed to the fact that the revised reporting template was not sent out with the Minister's request for reports in June 2021.

Several general observations are observed relating to:

- The bulk of the visits were conducted in 2020 soon after the introduction of the Political Champions;
- Political champions use their own portfolio as a point of entry and thus results in most of the discussions being framed accordingly and reports providing very diverse information;
- Very little information on critical basic services is reported on;
- Reports on stated follow-up visits by various Political Champions have not been submitted which makes it difficult to track progress;
- Several Political Champions have engaged with fellow Ministers on matters relating to their respective portfolios as a means towards strengthened intergovernmental cooperation.

DDM IMPLEMENTATION PLAN – POLITICAL CHAMPIONS DISTRICT VISITS

PROVINCE	DISTRICT VISITED
Eastern Cape	Joe Gqabi, Nelson Mandela, Amathole, OR Tambo, Sarah Baartman, Chris Hani, Buffalo City, Alfred Nzo
Free State	Lejweleputswa, Manguang, Xhariep, Fezile Dabi
Gauteng	City of Tshwane, Ekurhuleni, Sedibeng, West Rand, City of Joburg
KwaZulu Natal	Umzinyathi, Ugu, EThekweni, Harry Gwala, ILembe, Umgungundlovu, Zululand, uMzinyathi, uMkhanyakude, King Cetshwayo
Limpopo	Sekhukhune, Waterberg, Mopani, Vhembe, Capricorn
Mpumalanga	Gert Sibande, Ehlanzeni, Nkangala
North West	Dr Kenneth Kaunda, Bojanala, Ngaka Modiri, Dr Ruth Segomotsi
Northern Cape	Namakwa, ZF Mgcawu, Pixley Ka Seme, JTG
Western Cape	West Coast, Central Karoo, Cape Winelands, Garden Route, CoCT, Overberg
TOTAL	49 (As at 08 June 2021)

PARTNERSHIPS

Establishment of strategic partnerships developed with the following organizations:

1. **The Public-Private Growth Initiative (PPGI)** to support the development of the economic recovery plan and the development of the One Plan for the Waterberg District.
2. **The United Nations (UN)** successful launch of the partnership – Support areas: Business Solution Centres, Thuthuzela Centre and Thusong Centres;
3. **The Hollard Foundation** focusing on Early Childhood Development in the pilot sites. The MOU awaiting Hollard;
4. **The CSIR** to support the implementation of the DDM in general with a specific focus on the development of the One Plans and the DDM Information Management System. The MoU awaiting NT to give go ahead.
5. **The National Business Institute (NBI)** providing technical experts to 3 pilots. The MoU has been completed.
6. **Sibanye Gold Mine & Exxaro** – capacity building programmes and donation of assets
7. **Applied Development Research Solutions - Dr Pali Lehohla** – economic and planning modelling
8. **Council for Geo-Science** - To support with research on economic opportunities, climate change, risk mitigation measures;

COLLABORATIONS WITH STRATEGIC DEPARTMENTS

- Firm up collaborations with the strategic departments:
 - Presidential Infrastructure Unit to implement catalytic programmes in the district;
 - Youth Intervention and Labour intensive methods to facilitate job opportunities for graduate youth and unemployed youth;
 - Other key government programmes that are critical to unlock economic growth such as the Master Plans in Tourism, SMME, Energy and other critical sectors;
 - Partner with NHTL – Rural Invest
 - Strengthen the partnership with private sector (explore opportunities for alternative financing options)

ROLE OF MISA IN THE DDM

MISA, as the municipal infrastructure development support entity of CoGTA, is assigned to **lead on the basic services and coordinating municipal infrastructure development** initiatives throughout the infrastructure value chain, that entails:



MISA has been assigned three new priority programmes that will contribute towards:

- Employment stimulus package through Labour Intensive Construction in municipal infrastructure;
- Improvement of Municipal Infrastructure Asset Management Practices, to not only build new but look after existing; and
- Acceleration of water backlogs eradication through ground water mainstreaming.

LOCAL GOVERNMENT STABILISATION – IMMEDIATE NEXT STEPS



Key Note:

- Target 10 Poorest Districts to implement DDM and Section 154 support measures;
- Analysis of the profile, challenges, potential and opportunities, including catalytic interventions;
- Use this to operationalise MoU with National Treasury (incl. MISA support)
- Coordinate National and Provincial Sector contributions;
- Model partnership with Traditional Leaders
- Model the ideal Municipality with DDM

ROLE OF TRADITIONAL LEADERS IN THE DISTRICT DEVELOPMENT MODEL

Traditional Leaders are critical stakeholder in the implementation of the District Model, particularly as it relate to the following:

- Promotion of harmonious relationship between traditional leadership and local government;
 - Developmental partnerships
- Majority of municipalities located in traditional geographic spaces (communal land)
 - Demand for services and no revenue for municipalities (MPRA, SPLUMA and by-laws, etc)
- Traditional Leaders role in land administration – One Plan (long term plan)
- Spatial transformation imperatives - redressing apartheid spatial patterns (formalisation into township establishment)
- Unlocking agriculture potential, agro-processing, oceans economy, stimulating local economies, mining activities, tourism, co-operatives (Rural Invest partnerships);

THANK YOU

Ngiyabonga | Re a leboga | Ndo livhuwa | Nndza nkhenisa | Ke a leboha haholo | Dankie | Enkosi



cooperative
governance
Department:
Cooperative Governance
REPUBLIC OF SOUTH AFRICA

